

Republic of the Philippines COMMISSION ON AUDIT

Commonwealth Avenue, Quezon City, Philippines

CORPORATE GOVERNMENT SECTOR Cluster 5 – Agricultural and Natural Resources

INDEPENDENT AUDITOR'S REPORT

THE BOARD OF DIRECTORS

Sugar Regulatory Administration North Avenue, Quezon City

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the **Sugar Regulatory Administration** (SRA), which comprise the statements of financial position as at December 31, 2018 and 2017, and the statements of comprehensive income, statements of changes in equity and statements of cash flows for the years then ended, and notes to the financial statements, including a summary of significant accounting policies and other explanatory information.

In our opinion, except for the possible effect of the matter described in the Basis for Qualified Opinion paragraph, the financial statements present fairly, in all material respects, the financial position of **SRA** as at December 31, 2018 and 2017, and its financial performance and its cash flows for the years then ended in accordance with Philippine Financial Reporting Standards (PFRS).

Basis for Qualified Opinion

The Property Plant and Equipment is presented in the Statement of Financial Position at carrying amount of PPE of P213.936 million as at December 31, 2018. However, the PPE GL balance of P505.537 million differed by P222.993 million from the total of the Report on the Physical Count of Property, Plant and Equipment and by P459,000 from the Subsidiary Ledger. Also, unserviceable property costing P12.441 million were not derecognized from PPE account in undetermined net book value as required in paragraph 82 of the Philippine Public Sector Accounting Standard (PPSAS) 17.

Moreover, the Investment Property (IP) account with total cost of P61.261 million and carrying amount of P48.923 million does not faithfully represent the land and land improvements owned by SRA in the Financial Statements (FS) due to the variance in land area of lots in the accounting records and various legal records and unrecorded land of 976,232 square meters granted to SRA by virtue of Presidential Proclamation (PP) No. 421. Also, the IP account lacks the necessary disclosures in the Notes to Financial Statements required in Sections 86 and 90 of the PPSAS 16 Investment Property.

We were unable to obtain sufficient appropriate evidence about the balances of the PPE and IP accounts due to inadequacy of the accounting and property records.

Consequently, we were not able to determine whether any adjustments to these accounts were necessary.

We conducted our audit in accordance with International Standards of Supreme Audit Institutions (ISSAI). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements section of our report.* We are independent of the SRA in accordance with the ethical requirements that are relevant to our audit of the financial statements in the Philippines, and we have fulfilled our other ethical responsibilities in accordance with these requirements.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with PFRS, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the SRA's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate SRA or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the SRA's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAI will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with ISSAI, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of
 expressing an opinion on the effectiveness of the Corporation's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Corporation's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosure are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Corporation to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Report on Supplementary Information Required under Bureau of Internal Revenue (BIR) Regulation 15-2010

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplementary information for the year ended December 31, 2018 required by the BIR as disclosed in Note 34 to the financial statements is presented for purposes of additional analysis and is not a required part of the basic financial statements prepared in accordance with PFRS. Such supplementary information is the responsibility of management.

COMMISSION ON AUDIT

MARIA LINDA C. DECENA
OIC-Supervising Auditor
Audit Group C-PCA/SRA/PHILSUCOR
Cluster 5 - Agricultural and Natural Resources
Corporate Government Sector

May 31, 2019



Republic of the Philippines
Department of Agriculture
SUGAR REGULATORY ADMINISTRATION
Sugar Center Bldg., North Ave., Diliman, Quezon City
Philippines 1101
TIN 000-784-336

STATEMENT OF MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

The Management of the Sugar Regulatory Administration (SRA) is responsible for the preparation and fair presentation of the financial statements, including the schedules attached therein, for the years ended December 31, 2018 and 2017 in accordance with the prescribed financial reporting framework indicated therein, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, Management is responsible for assessing the SRA's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the SRA or to cease operations, or has no realistic alternative to do so.

The Sugar Board is responsible for overseeing the SRA's financial reporting process.

The Sugar Board reviews and approves the financial statements, including the schedules attached therein, and submits the same to the stakeholders.

The Commission on Audit, through its authorized representative, has examined the financial statements of the SRA pursuant to Section 2, Article IX-D of the Philippine Constitution and Section 28 of the Presidential Decree No. 1445, otherwise known as the Government Auditing Code of the Philippines. The audit was conducted in accordance with the International Standards of Supreme Audit Institutions and the auditor, in its report to the Sugar Board, has expressed its opinion on the fairness of presentation upon completion of such audit.

EMMANUEL F PIÑOL

Secretary, Department of Agriculture/ Ex-Officio Chairman of the Board DEPARTMENT OF AGRICULTURE 训练训练训练训练训练训练训练训练

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HERMENEGILDO R. SERAFICA SRA Administrator/Vice Chairman

ERLINDA J. ABACAN Chief Accountant

JOSEPHINO M. AGOSTO

Manager III, Administrative & Finance Dept.

Signed this 31st day of May 2019.

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SUGAR REGULATORY ADMINISTRATION STATEMENTS OF FINANCIAL POSITION

As at December 31, 2018 and 2017 (In Philippine Peso)

			2017
	Note	2018	As Restated
ASSETS			
Current assets			
Cash and cash equivalents	6	1,916,015,096	1,806,320,029
Investments	7	33,881,199	33,101,110
Receivables - net	-8	1,082,212,603	350,375,725
Inventories	9	2,427,147	1,479,955
Other current assets	10	6,492,920	29,356,851
Total current assets		3,041,028,965	2,220,633,670
Non-current assets			
Receivables - net	8	[*] 4,051,262	4,530,455
Investment property - net	11	48,923,063	45,227,175
Property, plant and equipment - net	12	213,935,863	185,312,409
Intangible assets	13	944,000	1,180,000
Other non-current assets	14	977,312	1,018,351
Total non-current assets	12.	268,831,500	237,268,390
TOTAL ASSETS		3,309,860,465	2,457,902,060
LIABILITIES			
Current liabilities			
Financial liabilities	15	45,305,446	34,054,333
inter-agency payables	16	78,062,349	5,469,408
Trust liabilities	17	435,808,216	10,800,307
Other payables	19	166,164,636	2,498,121
Total current liabilities		725,340,647	52,822,169
Non-current liabilities			
Financial liabilities	15	3,316,527	3,917,870
Inter-agency payables	16	8,560,231	8,619,584
Trust liabilities	17	3,406,917	728,867
Provisions	18	90,324,371	83,497,632
Deferred credits		122,358	122,358
Other payables	19	21,422,408	22,354,461
otal non-current liabilities	***************************************	127,152,812	119,240,772
TOTAL LIABILITIES		852,493,459	172,062,941
NET ASSETS (TOTAL ASSETS LESS TOTAL LIABILITIES)	2,457,367,006	2,285,839,119
IET ASSETS/EQUITY			
Covernment and the	31	2,457,367,006	2,285,839,119
Government equity	J	2.407.007.000	Z,ZUJ,UJJ, 115

SUGAR REGULATORY ADMINISTRATION STATEMENTS OF FINANCIAL PERFORMANCE

For the Years Ended December 31, 2018 and 2017 (In Philippine Peso)

**************************************		A	2017
	Note	2018	As Restated
REVENUE			
Service and business income	20	920,035,382	564.298.612
TOTAL REVENUE		920,035,382	564,298,612
CURRENT OPERATING EXPENSES			
Personnel services	23	190,448,860	177,289,871
Maintenance and other operating expenses	24	270,472,674	232,056,683
Financial expenses	25	285,695	412,438
Non-cash expenses	26	27,287,269	28,451,001
TOTAL CURRENT OPERATING EXPENSES		488,494,498	438,209,993
SURPLUS FROM CURRENT OPERATIONS		431,540,884	126,088,619
Gains	21	342,475	571,879
Other non-operating income	22	1,602,585	2,245,864
SURPLUS BEFORE TAX		433,485,944	128,906,362
Less: Income tax expense	27	136,303,428	39,456,086
SURPLUS AFTER TAX		297,182,516	89,450,276
Assistance and subsidy - SIDA Fund	28	112,500,000	1,136,211,429
NET SURPLUS FOR THE PERIOD		409,682,516	1,225,661,705

SUGAR REGULATORY ADMINISTRATION STATEMENTS OF CHANGES IN NET ASSETS/EQUITY

For the Years Ended December 31, 2018 and 2017 (In Philippine Peso)

	Accumulated Surplus	Government Equity	
	Note 32	Note 31	Tota
BALANCE AT JANUARY 1, 2017	1,162,331,659	74,597,801	1,236,929,460
ADJUSTMENTS:			
Deduct:			
Prior period errors	(75,087,981)		(75,087,981)
BALANCE AT JANUARY 1, 2017, AS RESTATED	1,087,243,678	74,597,801	1,161,841,479
Changes in Net Assets/Equity for CY 2017			
Add/(Deduct):			
Surplus for the period, (as restated)	1,225,661,705	-	1,225,661,705
Dividends for CY 2016	(101,664,065)	-	(101,664,065)
BALANCE AT DECEMBER 31, 2017, AS RESTATED	2,211,241,318	74,597,801	2,285,839,119
Changes in Net Assets/Equity for CY 2018			
Add/(Deduct):			
Surplus for the period	409,682,516	-	409,682,516
Dividends for CYs 2017 and 2018	(238,154,629)		(238,154,629)
BALANCE AT DECEMBER 31, 2018	2,382,769,205	74,597,801	2,457,367,006

SUGAR REGULATORY ADMINISTRATION STATEMENTS OF CASH FLOWS

For the Years Ended December 31, 2018 and 2017 (In Philippine Peso)

			201
	Note	2018	As Restate
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash inflows		4 670 446 969	4 007 45
Receipt of guaranty/security deposits		1,670,446,868	1,027,150
Collection of revenue	6	898,623,339	566,553,470
Receipt of assistance/subsidy Collection of receivables	6	112,500,000	1,136,211,429
¥		3,009,258	1,039,962
Receipt of inter-agency fund transfers		2,341,397	518,827
Other receipts Total cash inflows		13,022,399	14,593,958
		2,699,943,261	1,719,944,808
Adjustments Adjusted cash inflows		987,758	518,107
Adjusted cash innows		2,700,931,019	1,720,462,915
Cash outflows			
Refund of deposits		1,234,340,824	345,320
Release of inter-agency fund transfers		738,760,431	348,692,020
Payment of expenses		354,879,978	326,903,683
Remittance of personnel benefit contributions		80,879,986	83,810,459
Grant of cash advances		32,924,649	24,926,698
Payment of accounts payable		13,400,063	33,897,505
Prepayments		6,314,972	717,421
Purchase of inventories		1,861,143	1,916,680
Other disbursements		1,475,628	6,049,831
Total cash outflows		2,464,837,674	827,259,617
Net cash provided by operating activities		236,093,345	893,203,298
CASH FLOWS FROM INVESTING ACTIVITIES			
Cash inflows			
Receipt of interest earned		2,860,074	2,798,216
Proceeds from sale/disposal of investment property		340,275	2,700,210
Proceeds from sale/disposal of PPE		2,200	571,879
Total cash inflows		3,202,549	3,370,095
Total dasii iiiiows		0,202,040	0,010,000
Cash outflows		50 005 570	22 222 445
Purchase/construction of PPE		52,895,573	33,009,145
Total cash outflows		52,895,573	33,009,145
Net cash used in investing activities		(49,693,024)	(29,639,050)
CASH FLOWS FROM FINANCING ACTIVITIES			
Cash outflows			
Payment of cash dividends Total cash outflows	32	76,705,254 76,705,254	101,664,065
Total cash outnows		76,705,254	101,664,065
Net cash used in financing activities		(76,705,254)	(101,664,065)
Net increase in cash and cash equivalents		109,695,067	761,900,183
Cash, January 1		1,806,320,029	1,044,419,846
Cash and cash equivalents, December 31	6	1,916,015,096	1,806,320,029

SUGAR REGULATORY ADMINISTRATION STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS CORPORATE AND SUGARCANE INDUSTRY DEVELOPMENT ACT (SIDA) FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

(In Philippine Peso)

	Budgeted Amount Note 33		Actual Amounts on Comparable		
	Original	Final	Basis	and Actua	
RECEIPTS					
Permits and other fees	486,512,000	486,512,000	829,723,619	-343,211,619	
Service income	8,433,000	8,433,000	9,281,336	-848,336	
Miscellaneous income	62,830,000	62,830,000	1,602,585	61,227,415	
Gains	5,600,000	5,600,000	342,475	5,257,525	
Other revenues	2,625,000	2,625,000	81,030,427	-78,405,427	
Subsidy from National Government (SIDA)	1,000,000,000	1,000,000,000	112,500,000	887,500,000	
Total receipts	1,566,000,000	1,566,000,000	1,034,480,442	531,519,558	
PAYMENTS					
Personnel services (PS)					
Basic salaries	189,856,663	149,563,000	99,821,771	49,741,229	
Personnel economic and relief allowance	10,752,000	10,000,000	6, 104, 181	3,895,819	
Representation and transportation allowance	5,532,000	4,000,000	2,913,632	1,086, 3 68	
Clothing allowance	2,240,000	2,300,000	1,518,000	782,000	
Magna Carta - RA 8434/ S & T Personnel	3,000,000	3,000,000	1,141,706	1,858,294	
Productivity enhancement incentive	2,240,000	2,240,000	1,265,000	975,000	
Other bonuses and allowances:					
Per diems	2,304,000	2,304,000	728,400	1,575,600	
Food subsidy	5,859,840	5,100,000	3,326,779	1,773,221	
Social amelioration benefit	.31,642,854	23,000,000	16,630,671	6,369,329	
Loyalty/longevity pay/masteral	-	350,000	225,000	125,000	
Merit/Step increment	474,643	-		-	
Honoraria - Bids and Awards Committee					
(BAC) personnel		1,100,000	827,500	272,500	
Hazard pay	-	<u>-</u>	1,445,892	-1,445,892	
Monetization			5,124,927	-5,124,927	
Collective negotiation agreement (CNA)		-	6,390,940	-6,390,940	
Cash gift	2,240,000	2,240,000	1,277,500	962,500	
Year-end bonus	15,821,427	12,000,000	8,365,297	3,634,703	
Mid-year bonus	15,821,427	12,000,000	8,351,687	3,648,313	
Overtime and night pay	-	500,000	292,721	207,279	
Terminal leave benefits		4,500,000	10,948,223	-6,448,223	
Fixed expenditures:					
Life and retirement insurance	22,783,546	16,000,000	11,934,235	4,065,765	
Pag-ibig contributions	537,600	800,000	305,000	495,000	
Philhealth contributions	1,850,400	1,600,000	1,204,798	395,202	
ECC contributions	537,600	800,000	305,000	495,000	
Total personnel services aintenance and other operating expenses (MOOE)	313,494,000	253,397,000	190,448,860	62,948,140	
Professional services:					
Legal services	200,000	200,000	120,000	80,000	
Auditing services	5,300,000	5,300,000	4,565,271	734,729	
General services	40,000,000	49,000,000	46,713,771	2,2 8 6,229	
Janitorial services	6,500,000	6,500,000	5,611,944	888,056	
Security services	13,000,000	15,000,000	13,866,083	1,133,917	
Other professional services	2,300,000	3,000,000	2,636,375	363,625	
Taxes, insurance premiums and other fees:	-,,	-,,	-1	5 30,025	
Taxes, duties and licenses	700,000	800,000	609,598	190,402	
Fidelity bond premiums	350,000	350,000	243,403	106,597	
Insurance expense - government buildings	450,000	500,000	372,605	127,395	

	Budgeted Amount Note 33		nt Actual Amounts Difference on Comparable Final Budge	
	Original	Final	Basis	and Actual
	250.000	200 000	007.507	00.400
Insurance expense - government motor vehicles	350,000	300,000		62,433
Insurance expense - SRA directors/officers Travelling	300,000	250,000		58,959 5,506,777
Supplies and materials:	20,000,000	24,000,000	10,493,223	5,506,777
Office supplies	5,000,000	6,000,000	4,368,536	1,631,464
Medical/dental/laboratory Supplies	3,000,000	4,000,000		1,200,457
Fuel, oil and lubricants	5,000,000	6,000,000		1,755,385
Agricultural and marine supplies	6,000,000			2,288,108
Textbook and instructional materials	20,000	20,000	6,340	13,660
Other supplies	3,000,000	4,200,000	2,974,584	1,225,416
Semi-expendable machinery & equipment expenses	900,000	1,300,000	1,064,710	235,290
Semi-expendable furniture, fixtures & books expenses	2,500,000	2,500,000	2,076,081	423,919
Water	2,000,000	3,000,000	1,419,595	1,580,405
Electricity	12,000,000	14,000,000	12,343,156	1,656,844
•	12,000,000	14,000,000	12,545,150	1,000,044
Repair and maintenance:	3.000.000	4 000 000	1,604,844	2 205 456
Office buildings		4,000,000	, ,	2,395,156
Other structures	1,400,000	600,000	155,582	444,418
Office equipment	950,000	1,200,000	545,391	654,609
Furniture and fixtures	250,000	200,000	74,465	125,535
Semi-expendable information and				
communication technology equipment	50,000	50,000		50,000
Information technology equipment	600,000	600,000	404,189	195,811
Agricultural equipment	1,500,000	2,000,000	425,774	1,574,226
Technical and scientific equipment	1,800,000	2,000,000	1,318,531	681,469
Machineries	1,800,000	2,000,000	238,964	1,761,036
Transportation equipment	2,000,000	4,000,000	2,778,508	1,221,492
Other property and equipment	500,000	500,000	300,594	199,406
Communication expense:				
Postage and courier services	1,200,000	2,200,000	995,069	1,204,931
Telephone - mobile	1,800,000	2,500,000	1,510,895	989, 105
Telephone - landline	1,500,000	2,000,000	1,192,818	807,182
Internet subscription	1,100,000	2,000,000	1,338,402	661,598
Transportation and delivery expenses	800,000	1,000,000	331,186	668,814
Training	8,500,000	10,600,000	6,585,395	4,014,605
Scholarship expenses	1,500,000	800,000	673,542	126,458
Awards and rewards	300,000	250,000	203,000	47,000
Advertising	600,000	700,000	581,708	118,292
Printing and publication	600,000	550,000	456,010	93,990
Rent expenses	1,400,000	1,500,000	888,650	611,350
Representation expenses	900,000	700,000	541,246	158,754
Subscription expenses	200,000	150,000	111,649	38,351
Donations/Grants/Subsidies/Contributions		800,000	778,242	21,758
Extraordinary and miscellaneous expense	172,000	200,000	106,633	93,367
Office of the Government Corporate Counsel		200,000	, 55,555	,
(OGCC) lawyer allowance	200,000	300,000	210,000	90,000
Other MOOE	1,864,000	5,104,411	4,151,355	953,056
Gender awareness and development	2,000,000	4,800,000	4,229,547	570,453
Bank charges	150,000	150,000	118,325	31,675
-	150,000	200,000	165,854	34,146
Interest expense	1 231 254 000			485,184,907
SIDA projects	1,231,354,000	594,418,000	109,233,093	529,373,017
Total MOOE	1,398,860,000	800,292,411	270,919,394	
apital outlay	2,027,036,000	806,203,000 1 850 802 411	52,895,573	753,307,427
otal payments	3,739,390,000	1,859,892,411	514,263,827	1,345,628,584
IET RECEIPTS/(PAYMENTS)	(2,173,390,000)	(293,892,411)	520,216,615	(814,109,026)