SUGAR REGULATORY ADMINISTRATION

North Avenue, Diliman, Quezon City

Consolidated Management Comments on the COA 2016 Audit Observations and Recommendations- as of 29 May 2017

Ref	Audit Observations	Audit Recommendations		Management Comm	ents	Auditor's Rejoinder	Auditor's Disposition
AOM NO. 2017-02 DATED APRIL 20, 2017	The collectability of receivables aggregating P65,324,797 which have been non-moving or dormant for more than 10 to 30 years could not be ascertained due to the absence of sufficient records/documents and/or the debtors no longer exist or could no longer be located, to the detriment of the government. Likewise, no allowance for impairment was provided for accounts receivable amounting to P816,614 aged more than five to eight years contrary to Paragraph 67 of Philippine Public Sector Accounting Standard (PPSAS) 29, thus not reduced to its carrying amount.	We recommend that Management: a. Re-submit the request for write-off duly supported with the documentary requirements for writing-off of dormant accounts pursuant to COA Circular No. 2016-005 dated December 19, 2016; b. Maximize its efforts on the possible collections of the receivables, particularly those arising from disallowances, sales of SRA's lots located at Sugartown Subdivision and claims from various debtors for sugar laboratory and analysis fees; and c. Provide allowance for impairment on Accounts Receivable aged more than five to eight years based on collection of expected loss experiences pursuant to Paragraph 67 of PPSAS 29.	supporting documents for the supporting docum	its effort to secure are or the writing off of the acted from the previous adone in the following munt receivable shall be corporations and governments, papers and documents, papers and documents.	nd gather all the necessary accounts. request for writing off, the re- reanner:		

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			PCAARD – 455,000 PCAARD Certifice that they did recognize it in liability account, or equivalent	not its	
			CIGI 12,000 SEC Certification Dissolution, or Confirmation that did not recognize its liability account its equivalent.	Gl's hey tin line	
			DA- Government 1,250,635 DA's Account Certification/confir on that they did recognize it in liability accounts, equivalent. There was no approved budge appropriation from government.	nati not its rits aus, an	
			Debtors/Account Amount Submit requisite supporting docume for the writing of the accounts LES Lots 123,489 Demand letters we sent to each of individual. Return Sender (RTS) den	be the	

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			× .	,	letters will be used to support in the request of writing off.	-	· · · · · ·
			Disallowances Charges	496,581	Demand letters will be sent to each of the individual. Return to		
			Losses of Fixed Assets	207,820	Sender (RTS) demand letters will be used to support in the request		
			Stale Checks Others Receivables	23,750 1,807,851	of writing off.		*
:			1.c) Each of the debtor's of the individual accounts. 2. Once the necessary s				y H
-				the writing off of the accou			
÷			B. ACCOUNT RECEIVAB	BLE – PHP 816,614 IMPA	IRMENT ALLOWANCE		
			years to conform wi Accounting Standard (F Copy of the adjusting	o P816,614 that aged mor ith Paragraph 67 of F PPSAS) 29, in order to re	re than five (5) to eight (8) Philippine Public Sector duce its carrying amount. as Annex A, per Journal		

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AOM NO.	The 243 unsold lots and 41 roads situated in	We recommend that Management require	A. 243 unsold lots:		
2017-03	Sugartowne Homes, Quezon City are not	the Accounting Division to:		· 1	
DATED APRIL 27, 2017	recognized as investment property (IP) contrary to Philippine Public Sector Accounting Standard (PPSAS) 16, thereby understating the balance of	a. Prepare the necessary adjustments to record under IP account the unsold residential and commercial lots, and road			
	IP account as of December 31, 2016. In addition,	pending sale/disposal of lots and turn-			
	the unsold lots which include slots intended for	over of roads to the Homeowners	the start of the Sugartowne Homes Housing Project, covered by NGC-	2 "	a a was as a series and a series
	house and lot packages are already occupied by	Association of the Sugartowne Homes or	NHDP. The said lots have now been purchased by and awarded to NGC –		
	informal settlers which resulted in lower selling	LGU of the Quezon City;	NHA for its NHDP. See Annex B.		,
	prices and depriving SRA of funds that would be	b. Appraise the fair value of the commercial	WHA IOI IIS WIDE. See Ailliex B.		
	generated from sale of the lots.	lot, reconcile and submit explanation on		# D	
¥	generated from sale of the lots.	the discrepancy in the land areas, house			18.1
		and lot packages and lots	1.b There is one (1) SRA commercial lot with an area of 250 square		
		constructed/developed;	meters, fully occupied by informal settlers, and with an appraised value of		
	a a	constitucted/developed,	PHP 7,056.00 per square meter. At present, the SRA Disposal Committee		
	· ·	We recommend that Management:	has received various offers to purchase the lot ranging from P1.7 million to		
	a	c. Facilitate negotiation with the NGCHDP,	P2 million.		
		NHA for the immediate sale/disposal of	1 2 minori.		
	2.9	the unsold lots occupied by the informal			
		settlers to generate funds for SRA's			-
		operations;		*]	
		d. Submit explanation/ justification why the			28
	*	housing project was not completely	2. The 242 unsold lots were areas fully occupied by informal settlers even		
		constructed/developed as well	before the start of the SRA housing program, and were declared as	*	
		information on the actions taken by SRA	National Government Center (NGC) of the National Housing Authority		
		against the Developer.	(NHA) pursuant to Republic Act No. 7279, a housing program for the poor		
		2	and informal settlers in the urban areas. The informal settlers objected and		w
			filed their case against SRA which is currently pending with the regular		
			courts. Hence, the development of the housing project was not pursued.		
			over a. France, the development of the housing project was not pursued.		12
			3. Last year, negotiation for the sale of the lots were concluded, and the		
			previous SRA Board had approved the sale of the entire lots to the National		2 2
110			The state of the s		

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			Government Center (NGC)- National Housing Authority (NHA) at PHP 1,000.00 per square meter. Copy of the Secretary's Certificate containing Board Resolution approving the sale of said properties is hereto attached as Annex B.		
			4. In relation to the foregoing, copies of all necessary documents as needed or required by NHA, such as those TCTs and housing plan, were already submitted to the latter for its review and validation. Afterwards, NHA shall pay the SRA the corresponding total value of the 242 lots. Copies of the transmittal letters and the Notice of Award to NHA are hereto attached as Annexes C and D, respectively.		
, ,			SRA shall analyze the discrepancy on the land account, and apply the corresponding adjustment to the said account. A report of the reconciliation statement shall immediately be submitted to COA.		
	. *			,	8 81
			6. While the payment from NHA has not yet been received by SRA, the 242 lots shall be recorded in the books of SRA at PHP 1,000/square meter. The remaining one (1) commercial lot shall be booked at PHP 7,056/square meter as its current appraisal value. All these lots shall be treated under the Investment Property account in accordance with the Philippine Public Sector Accounting Standards (PPSAS).		
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			B. 41 ROAD LOTS:		
, .			For clarification, the breakdown of the 41 road lots and green areas are as follows:	a de s	As a second
			1.a Fourteen (14) road lots and green areas were included and located in the awarded areas for the NGC- NHDP to be paid by NHA. Breakdown of road lots and green areas is hereto attached as Annex E.		
			1.b Twenty-seven (27) road lots, chapel/church area, sports area and green/park areas were included and located at the developed/completed Sugartowne Homes Subdivision areas and allotted commercial lots as per subdivision plan.		
			1.b.1 Previous Sugar Board had approved in principle that out of these 27 road lots, fourteen (14) shall be turned over to the Quezon City Local Government Office subject to the requirements provided by law. Copy of the Board Resolution is hereto attached as Annex F. All documentary requirements were already submitted and provided by SRA to the Quezon City Government. Once road lots are turned over to the Quezon City Government, the latter shall then turn over the road lots to the Sugartowne Homeowners Association, Incorporated.		
			1.b.2 While there has been no turn-over yet of the said road lots, the 27 road lots areas shall be booked and recorded in the books of accounts of SRA under PPE- Land Account with a value equivalent to the total land development cost of Sugartowne Housing Project which is PHP		

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			1,650/square meter, while the 14 road lots for the NGC-NHDP shall be valued at PHP 1,000/square meter. 1.b.2 The SRA shall closely monitor the turnover of these areas to the local government. The concurrence and approval of the SRA Board shall be sought.		
	5		, *		
SRA HO-AOM No. 2017-05 SRA Visayas ML AO No. 6	The existence, accuracy and reliability of the balance of Property, Plant and Equipment (PPE) aggregating P466.796 million could not be ascertained due to: a) discrepancies of the general ledger (GL) balance against inventory count and subsidiary ledger (SL) balances amounting P14.275 million and P0.729 million, respectively; b) derecognition of communication equipment amounting P3.460 million without supporting documents; and c) non-submission of complete inventory report in SRA Visayas. Also, unserviceable property totaling P20.459 million have no complete Inventory and Inspection Report of Unserviceable PPE (IIRUPPE) and have not been disposed contrary to Section 79 of Presidential Decree (PD) No. 1445, thereby exposing the condition of the property to further deterioration. The accuracy and reliability of the balance of Land account totaling P16.113 million are doubtful due to unaccounted discrepancy and unrecorded parcels of land situated in the Provinces of Pampanga and Negros Occidental of undetermined fair value. Likewise, the residential lot situated in Quezon City is occupied by Civil Service Commission (CSC)	We recommended that Management instruct the Accounting Division and Property Section of SRA HO and Visayas to: a. Prepare reconciliation report, exert best efforts to analyze the unaccounted differences/ discrepancies in the accounting records and inventory count, locate records/documents/reports and investigate the cause of the communication equipment not found in the station; b. Submit complete RPCPPE to the Audit Team to ascertain the existence, correctness and completeness of the accounting records and property records; c. Prepare IIRUPPE for all unserviceable property containing the required information; We also recommended that Management create a Disposal Committee to facilitate the disposal of the unserviceable property.	A. The management shall: 1. Prepare reconciliation report, analyze the unaccounted discrepancies in the accounting records and inventory count, and locate pertinent records of the communication equipment allegedly not found in the station. 2. Prepare IIRUPPE for all unserviceable property containing the required information. Of the PHP 20 Million worth of unserviceable property in the 2016 PPE Physical Inventory Report, PHP 5 million of which already had the corresponding IIRUPPE, and was submitted to COA two (2) years ago. With respect to PHP 15 Million balance, an IIRUPPE shall be prepared and be submitted to the COA on or before 15 August 2017. 3. The SRA Visayas Property Unit is instructed to submit completed copies of RPCPPE to the Office of the Auditor not later than January 31 of each year to ascertain the existence and reliability of such account presented in the financial statements. B. SRA already established an Asset Management and Disposal Committee (AMDC). The inspection and inventory reports of the unserviceable properties for disposal are still within the custody of the SRA- Office of the Commission on Audit for its verification and signature. Thus, the SRA-AMDC cannot proceed with the disposal of the unserviceable properties as contained in the said IIRUPPE. Copy of the Special Order (SO) is hereto attached as Annex		
710 200	without written tenancy agreement while the two parcels of land located in Negros Occidental have no Special Patent, posing risk that SRA		G.		

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1	may lose control or possession over the said property. Moreover, real property taxes for the lands were not paid, thus SRA would incur penalties for non-payment of the same.		C. The following actions have been taken by SRA Visayas: 1. The Accounting Division/Unit and Property Section have conducted analysis and reconciliation of Property.	. +	
			2. The Accounting Department has made the necessary adjustments in the books for fair presentation in the financial statements.		
			3. Submitted complete RPCPPE last March 2017. See Annex H.		
SRA HO AOM No. 2017-01 SRA Visayas ML AO No. 7	Land account totaling P16.113 million are doubtful due to unaccounted discrepancy and unrecorded parcels of land situated in the	a. Instruct the Accounting and Property Divisions to: a.1. Conduct inventory and survey of all	A. The SRA will hire an independent land surveyor and appraiser to conduct the technical surveys and appraisals of all SRA lots located in Quezon City, Pampanga, Bacolod City and La Granja, Negros Occidental. B. 12 LOTS: (1. The General Administrative Division and the Legal Department have started their preliminary validation of the SRA lots, and in coordination with the Land Assessor and Registration Office in the Pampanga area.		
		a.3. Pay the real property taxes on all lands on timely manner to avoid penalties. b. Require the Legal Department to coordinate with concerned CSC officials to come up with an agreement by specifying the terms and conditions concerning on	2. Conduct a thorough analysis, verification and review of all TCTs and TDs of all SRA lots. Verify whether all these TCTs and TDs of the 12 lots as mentioned in the AOM are accurate. Photocopies of the TCTs are hereto attached as Annex I.		

Ref	Audit Observations	Audit Recommendations	Management Comments	Auditor's Rejoinder	Auditor's Disposition
7 4		their use and occupancy of lot. c. Direct SRA Visayas to request from DENR for issuance of Special Patent to ensure proof of ownership over the two	Secure copies of TDs of all lots from the Office of the Assessor, Floridablanca, Pampanga. Reconcile all TCTs and the corresponding TDs. Secure TDs for lots that	, .	
		parcels of land situated in the Municipality of La Carlota, Negros Occidental; and	have not yet been issued TDs.		
		d. Cause the appraisal of the land by an Independent Appraiser.	5. Account those unaccounted land and record the same in the SRA books of accounts at fair market value in consonance with the Philippine Public Sector Accounting Standards (PPSAS).		
			C. LAND IN QUEZON CITY OCCUPIED BY THE CIVIL SERVICE COMMISSION – HEAD OFFICE: Facts and legal documents were gathered, and based on our initial review, we found out that: 1. There was no lease agreement between SRA and CSC with respect to the		
			use of the subject SRA lot located at Constitution Hills, Quezon City. 2. Based on records, the basis of the CSC in the construction of its office building on the SRA lot was the Proclamation No. 1826, series of 1979 by President Ferdinand E. Marcos, the pertinent portion of said Proclamation states as follows:		
			xxx reserve a national government to be known as the National Government Center a parcel of land situated in the Constitution Hills, Quezon City, Metro Manila, subject to private rights if any there be, which parcel of land has been surveyed and duly approved by the Bureau of Lands under SWO-04-000494 and which is more particularly described as follows:		
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			Technical Description National Government Center		
,			A parcel of land, situated in the Constitution Hill, Quezon City, Metro Manila. Bounded on the E., along lines 23-24-25-26-27-28-29-30-31-32-33-34-35-36-37-38-39 by Philippine Sugar Commission (Philsucom) xxx. Copy of the Proclamation No. 1826, series of 1979 is hereto attached as Annex J.		
			3. Based on the TD of Real Property pertaining to the land occupied by the CSC, the actual area of the land is 37,874 square meters with an assessed value of PHP 1,514,960.00. SRA is exempted from the payment of real property tax for the subject lot being occupied by the CSC because the beneficial use thereof is with CSC, a government agency. Copy of the Tax Declaration of Real Property is hereto attached as Annex K.		y .
			4. In the year 1997 and year 2000, SRA had sent various letters to CSC which required the latter to settle and pay the equivalent value of the occupied land. Copies of said letters are hereto attached as Annexes L and M. The CSC vehemently invoked the provision of the Presidential Proclamation No. 1826, series of 1979, and referred SRA to the Department of Public Works and Highways (DPWH) which authorized CSC to construct its office building on the said SRA lot. Copy of the letter is hereto attached as Annex N.		
				2	

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			5.In view of the foregoing, the SRA shall coordinate, hold a meeting with CSC, and negotiate, with the latter for the payment to SRA of the fair amount (at the prevailing market value of the lot) representing the consideration for the CSC's beneficial use of SRA's property. Alternatively, the SRA shall negotiate with CSC on the execution of a lease agreement, and consequently pay SRA the monthly rent for the lease of the property it is currently occupying.		
ř.			6. The SRA shall intensify its collection efforts, and assert its legal right to claim the property occupied by the CSC, or be paid for the beneficial use thereof.		
			7. It is worthy to cite the case of the adjacent portion of the land which was occupied by informal settlers for more than 30-40 years already, the NGC-National Housing Development Program (NHDP) purchased the lot, and will pay SRA the amount of PHP 1,000.00 per square meter. The lot with a total area of 31,054 square meters will be used by NHA-NHDP for its urban poor housing project pursuant to Republic Act (RA) No. 7279, copy of the said law is hereto attached as Annex O.	•	
-			8. While the CSC has not paid SRA any amount for its beneficial use of the property, it shall be recorded and/or booked in the SRA books of accounts to update the PPEs inventory account in accordance with the provisions of the Philippine Public Sector Accounting Standards (PPSAS).	*	

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			D. LATE PAYMENT OF REAL PROPERTY TAX IN FLORIDA, PAMPANGA broken down as follows:		, ^
, "			December 4, 2014: 1996 to 2014- Principal Amount P 129,724.00 Penalties 88,076.00		e e estado e e e e e
		4 · · · ·	Total P 217,800.00		a .
			1. Records show that the SRA Office in Floridablanca, Pampanga paid the real property taxes on December 2014 upon receipt of the billing statement or the real property tax assessment covering the years 1996 – 2014 from the Office of the LGU of Floridblanca, Pampanga.		
0			2. Notably, those bills were sent to SRA 18 years thereafter.		
			3. SRA shall engage the LGU to explain the legal basis of the penalties, and thereafter, request for a waiver thereof.	,	
			E. PAYMENTS OF REAL PROPERTY TAXES FOR THE YEARS 2015 AND 2016, FLORIDABLANCA, PAMPANGA:		
*.	,		Records show that the real property taxes for years 2015 and 2016 were paid		

Ref	Audit Observations	Audit Recommendations	Management Comments	Auditor's Rejoinder	Auditor's Disposition
			sometime in March 2017. Copies of the Official Receipts evidencing payments are hereto attached as Annexes P and Q.		
	2.4	A			
			F. LAND IN SRA-VISAYAS		
			1 Instruct the Property and Local Department/1 with of CDA Viceway to should		
			1. Instruct the Property and Legal Department/ Unit of SRA Visayas to check and ascertain the right of SRA to all lots pertained in the Audit Observation.		
			, ,		8 *
			2. The Accounting Unit is instructed to evaluate and make proper adjustment/record, if any, in the books of accounts of SRA-Visayas in accordance with Philippine Public Sector Accounting Standards (PPSAS):	, ;	
SRA	Fund transfers to five Mill District Development	We recommended that Management direct	The management shall:		
Visayas ML AO Nos. 8 &	Councils (MDDCs) or Foundations were contrary to COA Circular No. 2007-001 and	the SRA Visayas to:	Direct the Accountant to review and monitor cash advances of the SDOs to		
9	Memorandum of Agreement (MOA) since funds		ensure that no additional cash advances are given unless previous ones are	-	
	were released without Work and Financial Plan (WFP), additional funds were granted even their initial fund releases still have unsettled balances, thus fund transfers could not be accounted if	COA Circular No. 2007-001 and terms and conditions set forth in the MOA, specifically on the submission of WFP and that the no	fully liquidated; and strictly implement the provisions of COA Circular No. 97-002 dated February 10, 1997. A copy of the Memorandum is attached hereto as Annex R.		
	utilized for the intended purpose and status of	additional funds are released to MDDCs unless the previous ones are fully			
	the project could be apprised; while the late	liquidated; and	2. Issue a memorandum to MDO in charge of the project, Accounting		
	liquidations and non-submission of Fund Utilizations Reports resulted in the	b. Demand from MDDCs the	Division/Unit and Budget Division/Unit shall closely monitor and inspect the project implementation and verification of financial records and reports of the		
	overstatement of the balance of Receivables- Due from Other Non-Government Organizations	immediate liquidation of their fund transfers and submission of Fund Utilization	NGO/PO, and shall ensure compliance with the provisions of the MOA.		
	(NGOs)/People Organizations (POs) account	Reports, and hericeforth require them the			
	totaling P1.177 million as at December 31, 2016.	submission of the liquidations duly supported with the Progress/Final and Fund Utilization Report on timely manner,	3. Ensure strict adherence to the terms and conditions set forth in the MOA specifically on the granting of cash advances to NGOs.		
	, .	otherwise consider instituting legal action against erring MDDCs, if warranted.	4. Through the issuance of a Memorandum, SDOs, in particular, the Mill	ů.	
		against entity MDDCs, it wallanted.	District Officers (MDOs), shall be instructed to strictly observe the provisions		
			of COA Circular No. 97-002 in the preparation of their Work and Financial		
			Plan (WFP) for their projects. WFP must be responsive and compliant to the COA Circular No. 97-002 particularly the proper timing of liquidation of their		

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			cash advances for the implementation of their respective projects. 5. Comply strictly to the provisions of COA Circular No. 2007-001 and COA Circular No. 2012-001 and terms and conditions set forth in the MOA. 6. We have issued a letter to the MDO to demand from MDDCs the immediate liquidation of their fund transfers and submission of Fund Utilization Reports, and henceforth require them the submission of the liquidations duly supported with the Progress/Final and Fund Utilization Report in a timely manner.		
SRA HO AOM No. 2017-04 SRA Visayas ML AO Nos. 10 and 12	9	the: a. Accountant of SRA HO and Visayas to review and monitor cash advances to ensure that no additional cash advances are given unless previous ones are fully and timely liquidated;	The following actions shall be enforced: 1. Direct the Accountant to review and monitor cash advances of the SDOs to ensure that no additional cash advances are given unless previous ones are fully liquidated; and strictly implement the provisions of COA Circular No. 97-002 dated February 10, 1997. 1. Through the issuance of a Memorandum, direct the SDO to stop the practice of transferring her cash advances to other employees and perform the disbursing functions herself, and to liquidate their cash advances on time prior to the release of the next cash advances. Copy of the Memorandum is hereto attached as Annex S. 2. SRA shall designate additional number of bonded Special Disbursing Officers (SDOs) to ensure that transfers of cash advances to other non-SDOs will be prevented and stopped.		

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			that all previous cash advances has been liquidated; and strictly implement Circular Nos. 2012-001 and 97-002 dated June 14, 2012 and February 10, 1997 will be observed.		
SRA Visayas ML AO No. 11	P140, 000 were not supported with complete documents contrary to Section 4 (6) of Presidential Decree (PD) No. 1445 and Items 9.2 and 9.1.2 of COA Circular No. 2012-001 dated June 14, 2012, thus validity of such claims could not be properly ascertained.	Accounting Division, SRA Visayas to immediately submit the required documents to avoid suspension or disallowance in audit of the payments.	Management has directed the Visayas Accounting Unit to submit the necessary documents.		. Samuelan,
SRA Visayas ML AO No. 13		We recommended that Management direct SRA Visayas to facilitate the accreditation of the BFs from DSWD to hasten the implementation of the BFP to ensure that the beneficiaries can fully avail the services and benefits derived therefrom.	1. Budget for 2016 was downloaded only in October 2016. 2. Considering that the validation of Block Farm beneficiaries were done early in the year, it was imperative for the SRA Extension Division to revalidate the Block Farm beneficiary's qualification to ensure current compliance with the requirements for entitlement to the grant. In fact, after the revalidation done by SRA extension division, it was discovered that some Block Farm members were found to have leased out their farms thereby disqualifying them or their Block Farm to be beneficiaries,		
			3. DSWD requirement of accreditation has also hindered the implementation of the program. As a solution, the SRA was constrained to procure all the agricultural inputs instead of handing over the money to the Block Farms because the latter are not DSWD accredited. This is to ensure that the SRA is able to carry out its mandate under SIDA.		
			The management will ensure strict implementation of block farm programs and activities with the time frame specified in the work plan submitted to DBM.		

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SRA HO AOM No. 2017-06 SRA Visayas ML AO No. 16	, , ,	GAD Focal Point of SRA HO and Visayas to: a. Prepare and submit the GAD AR to PCW on timely manner pursuant to Section 10.1 of the JC No. 2012-01 of the PCW, NEDA and DBM; b. Implement all GAD planned activities for the year and use the budgeted amount to fully address gender issues; and	The GAD Focal Point shall: 1. Observe and implement the timely submission of the GAD AR to PCW pursuant to Section 10.1 of the JC No. 2012-01 of the PCW, NEDA and DBM. 2. Ensure and monitor the implementation of all GAD planned activities for the year and use the budgeted amount to fully address gender issues; and 3. Reconcile their records with the accounting records to ensure that the total GAD expenses reported are accurate.		

Narciso N. Babalquinto

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